

Lake Superior Lakewide Management Plan (LaMP)

2000

Lake Superior Binational Program

Preface

Lake Superior Lakewide Management Plan

One of the most significant environmental agreements in the history of the Great Lakes took place with the signing of the Great Lakes Water Quality Agreement of 1978 (GLWQA), between the United States and Canada. This historic Agreement committed the U.S. and Canada (the Parties) to address the water quality issues of the Great Lakes in a coordinated, joint fashion. The purpose of the Agreement was to “restore and maintain the chemical, physical, and biological integrity of the waters of the Great Lakes Basin Ecosystem” (IJC 1993).

In the revised GLWQA of 1978, as amended by Protocol signed November 18, 1987, the Parties agreed to develop and implement, in consultation with State and Provincial Governments, Lakewide Management Plans (LaMPs) for open lake waters and Remedial Action Plans (RAPs) for Areas of Concern (AOCs). The LaMPs are intended to identify the critical pollutants that affect the beneficial uses and to develop strategies, recommendations and policy options to restore these beneficial uses. Moreover, the Specific Objectives Supplement to Annex 1 of the GLWQA requires the development of Ecosystem Objectives for the Lakes as the state of knowledge permits. Annex 2 further indicates that the RAPs and LaMPs “shall embody a systematic and comprehensive ecosystem approach to restoring and protecting beneficial uses....they are to serve as an important step toward virtual elimination of persistent toxic substances...”.

The Great Lakes Water Quality Agreement specifies that the LaMPs are to be completed in four stages. These stages are: 1) when problem definition has been completed; 2) when the schedule of load reductions has been determined; 3) when remedial measures are selected; and 4) when monitoring indicates that the contribution of the critical pollutants to impairment of beneficial uses has been eliminated. These stage descriptions suggest that the LaMPs are to focus solely on the impact of critical pollutants to the Lakes. However, the group of government agencies designing the LaMP felt it was also an opportunity to address other equally important issues in the Lake basin. Therefore, the LaMPs go beyond the requirement of a LaMP for critical pollutants, and use an ecosystem approach, integrating environmental protection and natural resource management.

The LaMP process has proven to be a resource intensive effort and has taken much longer than expected. As a result, the public has had to wait years for a document to review. In the interest of advancing the rehabilitation of the Great Lakes, and getting more information out to the public in a timely manner, the Binational Executive Committee (BEC) passed a resolution in 1999 to accelerate the LaMP effort (BEC 1999). By accelerate, it was meant that there should be an emphasis on taking action and adopting a streamlined LaMP review and approval process. The LaMPs should treat problem identification, selection of remedial and regulatory measures, and implementation as a concurrent, integrated process rather than a sequential one. Consistent with the BEC resolution, the LaMP contains appropriate funded and proposed (non-funded) actions for restoration and protection to bring about actual improvement in the ecosystem. Actions include commitments by the Parties, governments and regulatory programs, as well as suggested

voluntary actions that could be taken by non-governmental partners. LaMP 2002 will report on the success of those actions, as well as identify additional actions needed to achieve established goals and ecosystem objectives.

Furthermore, BEC suggested that the LaMPs be based on the current body of knowledge and state what remedial actions can be implemented now. It was recommended that a LaMP be produced for each Lake by April 2000, with updates every two years thereafter.

The concept of adaptive management is being applied to the LaMP process. An iterative approach is being taken with periodic refining based upon the lessons learned, successes, new information, and public input generated. The LaMP will adjust over time to address the most pertinent issues facing the Lake ecosystem.

Some parts of LaMP 2000 have been reviewed by the public and others have not. Some chapters are incomplete and identify data gaps and next steps for LaMP 2002. LaMP 2000 is presented in a loose-leaf format with general tabbed sections that can be inserted into a three-ringed binder. This format will allow easy updates, additions of new material and removal of outdated information. The LaMPs for Lake Erie, Lake Michigan and Lake Superior have common chapters, but differ in format and amount of detail. With the help of the many partners and the public, we will be able to take the best qualities from each and design LaMPs for 2002 that are more concise and user-friendly.

Lake Superior Watershed



Acknowledgements

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The Lake Superior Lakewide Management Plan 2000 was prepared by the Lake Superior Binational Program's Superior Work Group with assistance from various other agencies and organizations including the Lake Superior Binational Forum. We would like to thank the seven committees of the Superior Workgroup for their efforts in completing this massive document.

Member agencies of the Lake Superior Binational Program are:

1854 Authority
Agency for Toxic Substances and Disease Registry
Bad River Band of Lake Superior Chippewa
Department of Fisheries and Oceans
Chippewa-Ottawa Treaty Fishery Management Authority
Environment Canada
Fond du Lac Band of Lake Superior Chippewa
Grand Portage Band of Lake Superior Chippewa
Great Lakes Indian Fish and Wildlife Commission
Health Canada
Keweenaw Bay Indian Community
Michigan Department of Environmental Quality
Michigan Department of Natural Resources
Minnesota Department of Natural Resources
Minnesota Department of Health
Minnesota Pollution Control Agency
Ontario Ministry of Natural Resources
Ontario Ministry of the Environment
Parks Canada
Red Cliff Band of Lake Superior Chippewa
U.S. Environmental Protection Agency
U.S. Fish and Wildlife Service
U.S. Forest Service
U.S. Geological Survey - Biological Resources Division
U.S. National Park Service
Wisconsin Department of Natural Resources

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Contents

Lake Superior Lakewide Management Plan

Chapter 1	Introduction and Purpose of the Lake Superior Lakewide Management Plan
Chapter 2	Public Outreach and Education
Chapter 3	Ecosystem Objectives
Chapter 4	Lake Superior Critical Pollutants
Chapter 5	Human Health
Chapter 6	Status of Habitat in the Lake Superior Basin
Chapter 7	Terrestrial Wildlife Communities
Chapter 8	The Aquatic Community Part 1: Fish and Their Habitat
Chapter 9	Developing Sustainability in the Lake Superior Basin
Chapter 10	Aquatic Nuisance Species
Chapter 11	Atmospheric Deposition of Pollutants of Concern
Appendix A	Lake Superior Areas of Concern and Remedial Action Plan Summaries
Appendix B	Total Maximum Daily Load (TMDL) Development Strategy for Lake Superior
Glossary	
Acronyms	